

## Message Text

CONFIDENTIAL

PAGE 01 ATHENS 02034 041204Z

51

ACTION NEA-12

INFO OCT-01 EUR-25 ISO-00 IO-14 OMB-01 CIAE-00 DODE-00

PM-07 H-03 INR-10 L-03 NSAE-00 NSC-07 PA-04 RSC-01

PRS-01 SP-03 SS-20 USIA-15 DRC-01 /128 W

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R 041110Z APR 74

FM AMEMBASSY ATHENS

TO SECSTATE WASHDC 2966

INFO AMEMBASSY ANKARA

AMEMBASSY LONDON

AMEMBASSY NICOSIA

USMISSION USUN

C O N F I D E N T I A L ATHENS 2034

E.O. 11652: GDS

TAGS: PFOR GR CY TU

SUBJ: CYPRUS: GOG CONSTERNATION AT TURKISH

"FEDERATION" POSITION

1. SUMMARY: MFA OFFICIAL AGAIN EXPRESSED BEWILDERMENT AT APPARENT TURKISH SHIFT IN POSITION REPLACING "FEDERAL" FOR "UNITARY" IN BASIC PRINCIPLES OF NEGOTIATIONS CONTRARY TO AGREED ON INITIAL 1968 PRECEPTS OF INTERCOMMUNAL TALKS. APRIL 2 SESSION ENDED ABRUPTLY ON "FEDERATION" ISSUE WITH CLERIDES WALKING OUT. AMBASSADOR PANAYOTAKOS' VISITED SENIOR DEPT OFFICIALS IN SEARCH OF U.S. SUPPORT TO URGE TURKS NOT TO OVERTURN ACHIEVEMENTS TO DATE IN NEGOTIATIONS NOR TO CHANGE 1968 FORMULA. END SUMMARY.

2. MFA CYPRUS DESK OFFICER, E. GOUNARIS, TOLD EMBOFF TUESDAY'S SESSION OF INTERCOMMUNAL TALKS ENDED IN DISAGREEMENT BETWEEN DENKTASH AND CLERIDES BRINGING NEGOTIATIONS OF OVER FIVE YEARS TO NEAR BREAKDOWN. IN RESPONSE TO CLERIDES QUERY FOR EXPLANATION OF "FEDERAL" POSITION, DENKTASH REPLIED THAT RECENT TURKISH STATEMENTS ON "FEDERATION" SHOULD BE VIEWED AS WORDS OF POLITICIANS.

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PAGE 02 ATHENS 02034 041204Z

GOUNARIS, READING FROM DEKLERIS' REPORTING CABLE FROM

NICOSIA, SAID CLERIDES PERSISTED THAT SUCH EXPLANATION WAS NOT ASSURING AND COULD NOT ACCEPT REPLY THAT TURKS HAVE NOT ALTERED BASIC POSITION WHICH BOTH PARTIES AGREED TO AT INCEPTION OF TALKS IN 1968..."SOVEREIGN, INDEPENDENT, AND UNITARY." ALDIKACTI'S REOPENING OF PREVIOUSLY AGREED FORMULATION ON CERTAIN ASPECTS OF LOCAL ADMINISTRATION REINFORCED MOTION THAT TURKS HAVE SHIFTED BASIC PRECEPTS AS ENUNCIATED BY PM ECEVIT IN NEW TURKISH GOVERNMENT WITH FIRST PUBLIC REFERENCE TO "FEDERATION." ACCORDING TO GREEK EMBASSY NICOSIA OSORIO TAFALL MADE CONSTRUCTIVE EFFORT AT CONCILIATION, BUT AFTER FURTHER EXCHANGE BETWEEN DENKTASH AND CLERIDES LATTER ROSE FROM TABLE, REMARKED HE HAD ANOTHER APPOINTMENT AND LEFT ROOM. GOUNARIS SAID NEXT MOVE RE INTERCOMMUNAL TALKS NOT CLEAR.

3. HE ADDED THAT GOG SENT INSTRUCTIONS TO ITS AMBASSADORS IN NEW YORK AND WASHINGTON TO EXPLAIN APPARENT CHANGE IN TURKISH POSITION WITH RESULTANT IMPASSE IN NEGOTIATIONS. CLERIDES AT YESTERDAY'S SESSION MADE CLEAR THAT IN GREEK CYPRIOT VIEW THERE WAS NO POINT IN CONTINUING NEGOTIATIONS IF TURKISH POSITION IS NOW TO NEGOTIATE A "FEDERATION" OF CYPRUS. GOUNDRIS SAID HE BELIEVED AMBASSADOR PANAYOTAKOS HAD ALREADY SEEN DEPUTY ASST. SECRETARY DAVIES AND UNDER SECRETARY SISCO BUT DID NOT THINK DEPARTMENT HAD REPLIED TO GOG APPROACH.

4. TURNING O SOVIET DEMARCHE, GOUNARIS SAID SOVIETS MADE DEMARCHE IN THREE CAPITALS--ANKARA, ATHENS AND LONDON. HE WAS UNAWARE THAT SOVIETS HAD ALSO APPROACHED WASHINGTON. EMBOFF INFORMED HIM OF U.S. NONCOMMITTAL REPLY AND OF OUR REITERATION OF POLICY SUPPORTING NEGOTIATED SOLUTION BASED ON SINGLE, INDEPENDENT AND SOVEREIGN CYPRUS (STATE 61581). DEMARCHES IN LONDON AND ATHENS WERE SIMILAR BUT SOVIETS TAILORED SECOND POINT ON FOREIGN MILITARY PRESENCE IN CYPRUS TO SUIT LISTENERS. SOVIET AMBASSADOR TOLD STATE MINISTER HATTERSLEY (WHEN CALLAGHAN UNAVAILABLE) THAT USSR SUPPORTED CYPRUS AS ENJOYING "SOVEREIGNTY, INDEPENDENCE, AND TERRITORIAL INTEGRITY" ("UNITARY/UNIFIED" OMITTED) WITHOUT PRESENCE OF FOREIGN MILITARY ELEMENTS. IN ATHENS, CONFIDENTIAL

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PAGE 03 ATHENS 02034 041204Z

SOVIETS MORE DIRECTLY INDICATED BRITISH BASES SHOULD BE REMOVED FROM ISLAND. WHEN VLACHOS ASKED AMBASSADOR YESOV WHEN HE MADE DEMARCHE HERE WHY HE HAD NOT REFERRED TO "UNITARY" STATE, YESOV REPLIED USSR WOULD ACCEPT OUTCOME OF NEGOTIATIONS. GOUNARIS ASSESSED SOVIET REPRESENTATION AS ELICITING LITTLE INTEREST IN ATHENS. GOG NOT DISTURBED BY SOVIET INITIATIVE, MERELY IMPRESSED AT SOVIET LACK OF SOLID INFORMATION AND CLAIM

IN YESOV'S TALKING PAPER (WHICH HE DID NOT LEAVE AT FM) THAT SOVIET INTEREST IN CYPRUS STEMS FROM ITS "PROXIMITY" TO USSR SOUTHERN REGION. GOUNARIS QUESTIONED WHETHER MAKARIOS HAD COLLABORATED WITH SOVIETS IN THEIR DEMARCHE, PARTICULARLY SINCE IN SUCH CASE MAKARIOS WOULD HAVE PROBABLY PREVENTED "LEAK" OF DEMARCHE IN COMMUNIST ARAVGHII.

5. GOUNARIS CONCLUDED THAT WHILE FOREIGN MINISTRY IS PUZZLED AT SOVIET REPRESENTATION IT IS MUCH MORE CONCERNED ABOUT TURKISH MOTIVES. HE OPINED IT MIGHT BE TWO NEW GOVERNMENTS TESTING EACH OTHER'S STRENGTH AND AFTER EXCHANGE OF TOUGH WORDS SITUATION WILL EASE AND TALKS RESUME ON ORIGINAL BASIS. IMMEDIATE SITUATION RE INTERCOMMUNAL TALKS REMAINS UNSETTLED AND IT WILL BE UP TO TURKS TO TAKE CONCILIATORY NEXT STEP. GOUNARIS DID NOT CONNECT RECENT AEGEAN DRILLING RIGHTS DISPUTE TO LONG-STANDING CYPRUS NEGOTIATIONS. BRANDIN

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